

Catalog of Federal Drought Assistance Programs

Response Working Group

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Prepared by the
Farm Service Agency,
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in cooperation with the
Federal Emergency
Management Agency

Catalog of Federal Assistance Programs

This Catalog of Federal Assistance Programs has been compiled by the Western Drought Coordination Council (WDCC) to help individuals and governments determine what programs are available to help reduce the effects of drought. Many of these programs are also available as a result of other natural disasters.

The Catalog of Federal Assistance Programs has been categorized by types of assistance and gives a brief description of each program. Included is the name of the Agency that administers the program, a national and local contact person, type of assistance, who is eligible, and some eligibility rules.

For help in finding out whether you are eligible, call or visit the local contact. The local contact will know what programs have been authorized for your area. If you are not able to get help at the local level, the national contact will be able to provide guidance.

For general information about the catalog, please contact:

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CONSERVATION RESERVE PROGRAM (CRP)

Emergency Haying or Grazing

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Robert Stephenson, Director, Conservation and Environmental Protection

Division, (202) 720-6221

E-mail Address: robert-stephenson@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute Sections 1231-1236 of the Food Security Act of 1985, as amended by Federal

Agriculture Improvement and Reform Act of 1996.

Form of Assistance Haying or grazing privilege.

Assistance Available During periods of severe drought (or other similar emergency), FSA may permit

farmers with Conservation Reserve Program (CRP) contracts to hay or graze land

enrolled in CRP.

Beneficiaries Owners and operators of CRP land that have livestock or livestock producers who lease

haying or grazing privileges on CRP land.

Qualifying Requirements Producers must have eligible CRP acreage or may lease the having or grazing privilege

on eligible CRP acreage in approved counties.

Limitations Counties or parts of counties must meet certain loss requirements to be eligible for

designation. Producers seeking to hay or graze under emergency conditions agree to a reduction in annual rental payment. Further, a portion of the acreage must remain undisturbed for the benefit of wildlife. Other conditions and limitations may apply.

Availability It does not require a major disaster determination by the President or Secretary of

Agriculture to provide assistance. Once the Secretary announces emergency having or grazing is available due to disaster conditions, the County and State FSA committees

may request designation of a county or partial county.

Comments Contact local FSA Service Center for further information.

AGRICULTURAL MARKET TRANSITION ACT (AMTA) PROGRAM

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture.

Contact National: Diane Sharp, Director, Production, Emergencies, and Compliance Division,

(202) 720-7641

E-mail Address: dsharp@wdc.fsa.usda.gov

Local: State FSA Office

Statute Public Law 104-127.

Form of Assistance Direct payments to eligible producers.

Assistance Available The purpose of AMTA is to help producers who have been earning deficiency

payments transition from government driven planting decisions to market driven

planting decisions.

Beneficiaries Producers on farms who comply with AMTA program requirements.

Qualifying Requirements

Participation in AMTA, compliance with fruit and vegetable planting restrictions on contract acreage; agreement to protect idle contract acreage from erosion and weeds; compliance with highly erodible land conservation and wetland conservation

provisions.

Limitations A \$40,000 per person per fiscal year limitation on the payments made to a person under

one or more production flexibility contracts.

Availability Availability to all producers on farms with 1996 crop acreage bases if they enrolled in

the AMTA program by August 1, 1996, and to producers with Conservation Reserve Program Contracts with protected crop acreage bases which will expire or terminate

before September 20, 2002.

Comments Under AMTA eligible producers may earn payments whether or not a crop is planted on

the contract acreage.

NONINSURED CROP DISASTER ASSISTANCE PROGRAM (NAP)

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Sean O'Neill, Chief, Noninsured Assistance Program Branch, Production,

Emergencies, and Compliance Division, (202) 720-9003

E-mail Address: soneill@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute Public Laws 103-354 and 104-127

Form of Assistance Direct payments.

Assistance Available The Noninsured Crop Disaster Assistance Program (NAP) provides assistance to reduce

financial losses that occur when natural disasters cause a catastrophic loss of production

prevented planting of an eligible crop.

Beneficiaries Eligible persons sharing in the proceeds of an eligible crop at the time of loss with

annual qualifying gross revenues less than \$2 million.

Qualifying Requirements

Each commercial crop or other agriculture commodity (except livestock) for which catastrophic risk protection under section 508 (b) of the Federal Crop Insurance Act is not available that is produced for food or fiber. Effective with P.L. 103-354 eligible crops also include floricultural, ornamental nursery, and Christmas tree crops, turfgrass sod, and industrial crops. Effective with P.L. 104-127 eligible crops also include seed

crops and aquaculture (including ornamental fish).

Payment eligibility is based on an expected yield for the area and the producer's approved yield based on actual production history, or a transitional yield if sufficient production records are not available. Production for the applicable area expected yield must be reduced by more than 35 percent because of a natural disaster and the individual producer unit must suffer greater than a 50 percent loss of yield or be prevented from planting more than 35 percent of intended acreage due to a natural disaster reasonably related to the basis for the area designation.

Once the area loss requirement for a crop is met, direct payments are calculated based on the loss of yield in excess of 50 percent of a producer's approved yield, or acreage prevented from being planted in excess of 35 percent of intended times the producer's approved yield, as applicable, times 60 percent (55 percent for 1999 and subsequent years) of the average market price determined by Commodity Credit Corporation (CCC), or any comparable coverage determined by the Secretary, times a payment factor for decreasing cost incurred in the production cycle of a crop that is harvested, planted but not harvested, and prevented from being planted.

Limitations Producer must report acreage and production by specified deadlines and furnish timely

notice of loss within 15 days of the disaster occurrence. Additionally, applications for NAP payments must be filed with the local office no later that the first acreage reporting date for the crop in the crop year immediately following the crop year in

which the loss occurred.

Availability Assistance will be made available for each approved crop in an area approved by CCC

for a natural disaster.

Comments No person shall receive payments for a crop year in excess of \$100,000. If a producer is

eligible to receive NAP assistance and benefits under any other program administered by the secretary for the same crop loss (excluding FSA emergency loans), the producer must choose whether to receive the other program benefits or NAP assistance. The

producer is not eligible for both.

WETLANDS RESERVE PROGRAM

Administering Natural Resources Conservation Service (NRCS)

Agency United States Department of Agriculture

Contact National: Bob Misso, National Program Manager, Watershed and Wetlands

(202) 690-0848

E-mail Address: bob.misso@usda.gov

Local: NRCS State Office

Statute Public Law 101-624 (104 Stat. 3584; 16 U.S.C. 3837, et seq.),

7 CFR, Part 620.

Form of Assistance Technical and financial assistance through the purchase of easements or cost-share

agreements.

Assistance Available Assistance in reducing flood damage, preventing soil erosion, recharging ground water,

improving water quality, and wildlife habitat improvement.

Beneficiaries Public and private landowners.

Qualifying To offer a conservation easement, landowner must have owned the land for at least 1

Requirements year prior to enrollment.

Limitations 120,000 acres in FY 99 with the three types projects (i.e., permanent and 30-year

easements and cost-share agreements) to be enrolled in proportion to the level of land

owner interest.

Availability This is an ongoing program.

EMERGENCY CONSERVATION PROGRAM (ECP)

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Robert Stephenson, Director, Conservation and Environmental Protection

Division, (202) 720-6221

E-mail Address: robert-stephenson@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute Agricultural Credit Act of 1978, as amended.

Regulations 7 CFR Part 701

Form of Assistance Cost-sharing.

Assistance Available Provide financial assistance through the sharing of costs of restoring farmland damaged

by wind erosion, floods, hurricanes, or other natural disaster, or for emergency water conservation measures during severe droughts. Practices include providing water for

livestock, restoring structures, and water conservation measures.

Beneficiaries Agricultural producers.

Qualifying Conservation problems which existed prior to disaster are not eligible for

Requirements assistance.

Limitations Assistance limited to solving conservation problems caused by natural disaster that

impair land or productive capability. Damage must be unusual and not likely to occur

frequently in the same area.

Payments are limited to \$200,000 per person per disaster.

Availability This program is available for drought aid but is not limited to drought or other

emergencies. It does not require a major disaster determination by the President or Secretary of Agriculture to provide local assistance. Except for drought, the County FSA committee may implement the program with the concurrence of the State FSA committee. Severe drought designations must be approved by the FSA Deputy

Administrator.

Comments Contact local FSA Service Center for further information.

ENVIRONMENTAL QUALITY INCENTIVES PROGRAM (EQIP)

Administering Natural Resources Conservation Service (NRCS)

Agency United States Department of Agriculture

Contact National: Jeff Loser, EQIP Program Manager, (202) 720-1834

E-mail Address: jeff.loser@usda.gov

Local: NRCS County Office

Statute Federal Agriculture Improvement Reform Act of 1996, P.L. 104-127, 7 CFR, Part 1466.

Form of Assistance Cost-sharing.

Assistance Available Necessary technical, educational, and financial assistance to assist owners and operators

and to comply with Federal, State, and tribal environmental laws on a voluntary basis to

encourage environmental enhancement.

Beneficiaries Owners and operators of agricultural lands.

Qualifying Land must meet land eligibility requirements and be in a conservation priority area or

Requirements under a Statewide natural resource concern initiative.

Limitations This program is not an emergency conservation program. The program is designed for

long term planning and contracting to address natural resources concerns.

Availability Program practices could address drought situations. It is an ongoing program slated for

funding through fiscal year 2002.

Comments This program is not a drought assistance program, however, practices could be used to

address particular drought impacts upon the land.

FEDERAL CROP INSURANCE

Administering Risk Management Agency

Agency United States Department of Agriculture

Contact National: Ken Ackerman, Administrator, (202) 690-2803

E-mail Address: kackerma@wdc.fsa.usda.gov

<u>Local:</u> Local Crop Insurance Agency or Regional Service Offices in Billings, MT; Jackson, MS; Oklahoma City, OK; Raleigh, NC; Sacramento, CA; Springfield, IL; Spokane, WA; St. Paul, MN;

Topeka, KS; and Valdosta, GA.

Statute Federal Crop Insurance Act, as amended, 7 U.S.C 1501-1502

Form of Assistance Insurance

Assistance Available The Risk Management Agency (RMA) administers the programs of the Federal Crop

Insurance Corporation (FCIC). The mission of the RMA is to provide and support costeffective means of managing risk for agricultural producers in order to improve the economic stability of agriculture. Crop insurance is USDA's primary means of assisting farmers following a crop loss. Crop insurance helps farmers recover from crop

losses, secure operating loans, and market a portion of their crop aggressively.

Crop insurance coverage is widely available on all major commodities, such as corn, wheat, and cotton. Coverage is also available on a growing number of fruits, nuts, and vegetable crops. Nationally, 80 crops are insurable, though not everywhere they are

grown.

Beneficiaries Insured producers.

Qualifying Requirements Any owner or operator of farmland who has an insurable interest in a crop in

county where insurance is offered on that crop is eligible.

Limitations The insured producer must have suffered a loss below the guarantee level for the

particular crop insured. Producers are not indemnified for losses resulting from

negligence or failure to observe good farming practices.

Availability Multiple peril crop insurance is available only through private insurance agents selling

for private companies reinsured by FCIC. Check with your local Farm Service Agency Service Center for a listing of agents in your area. Premiums for the catastrophic risk protection (CAT) level of crop insurance are fully subsidized and available to producers for \$60 in administrative fees per crop, per county, not to exceed \$200 per county, or \$600 for all crops and all counties. A portion of the premiums are subsidized for higher "buy-up" levels of crop insurance coverage and for other plans of insurance such as the

Group Risk Plan or Revenue Insurance Plans.

Comments For more information about the Federal Crop Insurance Program, contact a local

crop insurance agent or access the Risk Management Agency Website at

"http:/www.act.fcic.usda.gov."

EMERGENCY LOANS (EM)

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Mike Hinton, Chief, Direct Loans Branch, Loan Making Division

(202) 720-1764

E-Mail Address: mhinton@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute 7 U.S.C. 1961; 5 U.S.C. 301; CFR 2.23; 7 CFR 2.70.

Form of Assistance Loans.

Assistance Available Emergency loans to family farmers, ranchers, or aquaculturists for physical damage or

severe production losses.

Beneficiaries Family farmers, ranchers, and aquaculturists (owners or tenants.)

Qualifying Requirements

Must have suffered qualifying physical loss or production loss of at least 30 percent. Must be unable to obtain suitable credit from other sources and have

repayment ability.

Limitations Loan ceiling is 80 percent of production loss and 100 percent of actual physical loss.

Availability Farmers can apply for assistance under this program when they have suffered losses in a

county that has been named by FEMA as eligible for federal assistance under a Presidential major disaster declaration or under a Secretary of Agriculture disaster

declaration. Farmers operating in adjacent counties are also eligible.

Comments Applications must be filed within eight months of disaster declaration by the President,

Secretary of Agriculture, or the Administrator of Farm Service Agency. The maximum indebtedness under the program is \$500,000, and the funds can be used for restoring or replacing damaged property, purchasing machinery and equipment, reorganizing the

farm, or paying production costs.

FARM OWNERSHIP LOANS

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Mike Hinton, Chief, Direct Loans Branch, Loan Making Division

(202) 720-1764

E-mail Address: mhinton@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute 7 U.S.C. 1922, Consolidated Farm and Rural Development Act.

Forms of Assistance Loans and loan guarantees.

Assistance Available Funds can be used to acquire or enlarge a farm or ranch, to make capital improvements,

and to promote soil and water conservation and protection.

Beneficiaries Family-sized farmers and ranchers.

Qualifying Available to borrowers who are unable to obtain sufficient credit at

Requirements reasonable rates elsewhere. Loans available to individuals, partnerships, cooperatives,

and corporations.

Limitations Loans limited to family-sized farmers.

Availability This is an ongoing program and does not require a major disaster declaration by the

President or Secretary of Agriculture to provide local assistance.

Comments Maximum loan is \$200,000 and maximum loan guarantee is \$700,000.

FARM OPERATING LOANS

Administering Farm Service Agency (FSA)

Agency United States Department of Agriculture

Contact National: Mike Hinton, Chief, Direct Loans Branch, Loan Making Division

(202) 720-1764

E-mail Address: mhinton@wdc.fsa.usda.gov

Local: County FSA Service Center

Statute 7 U.S.C. 1941, Consolidated Farm and Rural Development Act.

Forms of Assistance Loans and loan guarantees.

Assistance Available Funds can be used to pay annual farm operating expenses, to purchase livestock and

farm equipment, and to pay costs associated with land and water development.

Beneficiaries Owners and operators of family-sized farms and ranches.

Qualifying Available to borrowers who are unable to obtain sufficient credit at

Requirements reasonable rates elsewhere. Loans available to individuals, partnerships, cooperatives,

and corporations.

Limitations Loans limited to family-sized farmers.

Availability This is an ongoing program and does not require a major disaster declaration by the

President or Secretary of Agriculture to provide local assistance.

Comments The maximum loan is \$200,000 and maximum loan guarantee is \$700,000.

EMERGENCY WATER SUPPLY/DROUGHT ASSISTANCE PROGRAMS

Administering

Agency

U.S. Army Corps of Engineers (USACE)

Contact National: Ed Hecker, Chief, Civil Emergency Management Branch, HQUSACE,

(202) 761-0251

E-mail Address: edward.hecker@hqusace.army.mil

Local: USACE, District Office

Statute Public Law 84-99, as amended.

Forms of Assistance Emergency supply of clean drinking water for human consumption, and construction of

wells if not commercially possible.

Assistance Available USACE is authorized to transport emergency supplies of clean drinking water for

human consumption to any designated area as a drought distressed area, and to construct wells in such drought distressed areas. Water normally provided by tank trucks or small diameter pipelines. Assistance will be to meet minimum public health

and welfare requirements.

Beneficiaries Any locality faced with a threat to public health and welfare from a drought situation

affecting the water system.

Qualifying Requirements

Water distribution system may be publicly or privately owned. State and local agencies must make full use of their own resources, including the National Guard. Requests for

assistance to the Corps must be initiated by the Governor or his/her authorized

representative.

Limitations Assistance is limited to work which is the most economical means of furnishing a

temporary drinking water supply. Water will not be furnished to a business firm except as incidental to the use of the existing water distribution system, but drinking water can be provided for employees and on-site customers. Water is provided only for human

consumption, not for livestock.

Availability Application for program assistance will be made to USACE District, but assistance is

subject to approval at higher level. The impacted area must be designated as a "drought

distressed" area by Assistant Secretary of the Army for Civil Works.

Comments USACE assistance is supplemental to State and local efforts. Permanent restoration of

water supply is a local responsibility. Applicants must furnish land, easements, and rights-of-way; make necessary relocations; and hold the U.S. free from damages.

Purchase and storage costs are not eligible for USACE assistance.

EMERGENCY COMMUNITY WATER ASSISTANCE GRANTS

Administering Rural Development (RD), Rural Utilities Service

Agency United States Department of Agriculture

Contact National: Dick Mansfield, Assistant Administrator, Water and Waste, (202) 690-2670

E-mail Address: dmansfield@rus.usda.gov

Local: State RD Office

Statute Title V of the Disaster Assistance Act of 1989.

Form of Assistance Grants.

Assistance Available The objective of the Emergency Community Water Assistance Grant Program is to assist the residents of rural areas that have experienced a significant decline in quantity or quality of water to obtain adequate quantities of water that meet the standards set by the Safe Drinking Water Act (42 U.S.C. 300f et seq.) (SDWA): (a) Grants can be made to alleviate a significant decline in quantity or quality of water available from the water supplies in rural areas that occurred within two years of filing an application for assistance. Grants cannot exceed \$500,000. (b) Grants for repairs, partial replacement, or significant maintenance on an established water system cannot exceed \$75,000.

Beneficiaries Public bodies and private nonprofit corporations serving rural areas.

Qualifying Requirements

In the case of grants made to alleviate a significant decline in quantity or quality of water available from the water supplies of rural residents, the applicant must demonstrate that the decline occurred within two years of the date the application was filed with Rural Utilities Service. This would not apply to grants made for repairs, partial replacement, or significant maintenance on an established water system.

Limitations Grant funds may not be used to: (1) Assist any city or town with a population in excess

of 10,000 inhabitants according to the most recent decennial census of the United States. (2) Assist a rural area that has a median household income in excess of the Statewide non-metropolitan median household income according to the most recent decennial census of the United States. (3) Finance facilities which are not modest in

size, design, and cost.

Availability Authorization for this program comes at the State level by the Rural Development State

Office and are subject to the availability of funds.

Comments Must compete nationwide for funding.

RESOURCE CONSERVATION AND DEVELOPMENT (RC&D)

Administering National Resources Conservation Service (NRCS)

Agency United States Department of Agriculture

Contact National: Joan Comanor, Director, Resource Conservation and Community

Development Division, (202) 720-2241 E-mail Address: joan.comanor@usda.gov

Local: State NRCS Office

Statute Reauthorized with the passage of Federal Agriculture Improvement and Reform

Act of 1996.

Form of Assistance Technical assistance.

Assistance Available Technical assistance available for projects that were developed under the RC&D

Program. Projects must benefit community or RC&D area.

Beneficiaries Public agencies or nonprofit corporations with activities reviewed and approved by the

RC&D council serving the RC&D area.

Qualifying Requirements

None.

Limitations None.

Availability This program is not strictly a drought program, but it is available for drought aid. It is

an ongoing program and does not need a major disaster declaration by the President or

Secretary of Agriculture.

Comments This program is not a drought financial assistance program, and could take several years

to develop and implement a project. However, as an example of possible drought related use, the program could be used to develop a water supply reservoir project to supplement or replace a drought impacted water supply. NRCS typically provides the

needed technical expertise.

WATERSHED PLANNING RIVER BASIN SURVEYS AND INVESTIGATIONS (RIVER BASIN PROGRAM)

Administering Natural Resources Conservation Service (NRCS)

Agency United States Department of Agriculture

Contact National: Bruce Julian, Acting Director, Watershed and Wetlands Division,

(202) 720-3534

E-mail Address: bjulian@usda.gov

Local: NRCS State Office

Statute Watershed Protection and Flood Prevention Act, P.L. 83-566, as amended, Section 6

Form of Assistance Technical Assistance.

Assistance Available Data, planning, and development services. The objective of this program is to assist

Federal, State, and local agencies plan and develop coordinated water and related land resources program. Under this program, USDA has cooperated with local, State, and Federal agencies in the preparation and updating of State water resources plans and other water, land, and related studies. The USDA helps States coordinate upstream and

downstream elements of water, land, and related resource planning activities.

Assistance is provided in the following areas: engineering, economics, social sciences, agronomy, range management, forestry, biology, hydrology, archaeology, landscape

architecture, waste management, etc.

Beneficiaries Local or State water resource agencies or other Federal agencies concerned with water

and related land resource development.

Qualifying NRCS participation is based on a cooperative effort with another agency, agencies, or

Requirements Indian Tribes.

Limitation State and local agencies are expected to participate in the studies and to fund their own

activities.

Availability Letters of request must be submitted to the appropriate State Conservationist of the

Natural Resources Conservation Service. The National office address is: Deputy Chief for Natural Resources Conservation Program, Natural Resources Conservation Service,

USDA, P.O. Box 2890, Washington, D.C. 20013.

NATIONAL STREAMGAGING PROGRAM

Administering U.S. Geological Survey (USGS)

Agency United States Department of the Interior

Contact National: Thomas H. Yorke, Jr., Chief, Office of Surface Water, (703) 648-5305

E-mail Address: thyorke@usgs.gov Local: USGS District Office

Statute The Organic Act of March 3, 1879, the Sundry Civil Bill of 1888, the Appropriation

Acts of 1894 and 1896, and the Joint Resolution of May 16, 1902 (Pub. Res. 13, 54th

Congress).

Form of Assistance Information.

Assistance Available Monitoring of streamflow, ground-water levels, and reservoir contents. Comparison

with previous droughts, drought studies, and service on drought-emergency committees.

Information and advice concerning hydrologic conditions.

Beneficiaries Cooperators (partners) in the NSP, national weather service, emergency managers,

planning agencies, reservoir operators, media representatives, and the public.

Qualifying Requirements None.

Limitations None.

Availability Streamflow information are available from district offices in nearly every State. Real-

time and historic streamflow data are available on the World Wide Web for 3,000

gaging stations.

Comments The USGS operates a national network of 7,000 streamgages that continuously measure

the stage and flow at key points on streams and rivers. The Agency also monitors ground-water levels, reservoir contents, and water quality. Flow data from about 4,600 stream-gages are available via satellite telemetry in nearly real time. The data available from the USGS are used in responding to drought emergencies, characterizing a

drought, finding alternative supplies of water, and allocating water resources.

EMERGENCY WATERSHED PROTECTION PROGRAM (EWP)

Administering Natural Resources Conservation Service (NRCS)

Agency United States Department of Agriculture

Contact National: Bruce Julian, Acting Director, Watershed and Wetlands Division,

(202) 720-3534

E-mail Address: bjulian@usda.gov

Local: State NRCS Office

Statute Section 216, Public Law 85-516; Section 403, Title 4, Agricultural Credit Act of 1978,

Public Law 95-334, 7 CFR 624.

Form of Assistance Technical and financial assistance (cost-share).

Assistance Available Assistance to local organizations for planning and implementing watershed projects

in relieving an imminent threat to life and property as a result of a sudden impairment of a watershed caused by a natural occurrence including drought. The threat must

significantly exceed that which existed before the impairment.

Beneficiaries Public and private landowners, but they must be represented by a project sponsor.

Qualifying Project sponsor must be a public agency of the State, county, city, or special Requirements

district that has authority to acquire needed land rights, water rights, and permits.

Limitations None.

Availability The State NRCS Conservationist has the authority to implement this program.

Comments Program is much more applicable to emergency actions required due to sudden natural

> disaster, such as earthquakes and floods, than due to droughts. However, droughts result in blowing soils, and loss of visibility is a threat to the driving public. Able to cost-

share emergency tillage and treatment of other critical areas.

WATER AND WASTE DISPOSAL LOANS AND GRANTS

Administering Rural Development (RD), Rural Utilities Service

Agency United States Department of Agriculture

Contact National: Dick Mansfield, Assistant Administrator, Water and Waste (202) 690-2670

E-mail Address: dmansfield@rus.usda.gov

Local: State RD Office

Statute Consolidated Farm and Rural Development Act, as amended, 7 U.S.C.1926 (a).

Forms of Assistance Loans and grants.

Assistance Available Funds are to provide financial assistance for water and waste disposal facilities.

Available in rural areas and incorporated communities up to 10,000 people. Priority is given to areas with no more than 5,000 people to restore deteriorating water supplies

to improve or enlarge water facilities or inadequate waste facilities.

Beneficiaries Public entities such as counties, municipalities, special districts, Indian tribes, and

nonprofit corporations for water and waste disposal facilities in rural areas and

incorporated communities up to 10,000 people.

Qualifying Applicant must be unable to obtain needed funds from other sources on

Requirements reasonable terms. Commercial interim financing is normally used for construction, with

program funds available when project is completed.

Limitations Applicant must have legal authority and capability to repay funds (based on taxes,

assessments, or revenues) and operate and maintain facilities.

Availability This program is available for drought aid but it is not limited to drought or other

emergencies. It does not require a major disaster declaration by the President or

Secretary or Agriculture to be triggered.

Comments Priority is also given to small facilities serving low-income communities. Funds may be

used to (1) construct, repair, improve, expand, or modify rural water supply facilities (reservoirs, wells, pipelines, pumping stations), (2) acquire a water supply or water right, (3) fund waste water and storm drainage facilities, and (4) pay legal, engineering, and right-of-way costs of these facilities. Grants are made for facilities in the most

financially needy communities.

RECLAMATION STATES EMERGENCY DROUGHT RELIEF ACT OF 1991

Administering Bureau of Reclamation

Agency United States Department of the Interior

Contact National: Roseann Gonzales, Reclamation Drought Coordinator, (303) 445-2787

E-mail Address: rgonzales@do.usbr.gov

Local: Regional Office

Statute Reclamation States Emergency Drought Relief Act of 1991, P.L. 102-250, 106,

Stat. 53. This act authorizes activities and measures that will minimize, or can be expected to have an effect minimizing and mitigating, losses and damages resulting

from ongoing drought conditions.

Forms of Assistance Loans and grants; nonfinancial assistance to willing buyers and sellers.

Assistance Available Purchase of water for resale or for fish and wildlife purposes; Use of project facilities to store and convey water. Temporary drought assistance could include construction, management, and conservation activities undertaken by Reclamation on a nonreimbursable basis and are subject to applicable state and Federal laws, including the National Environmental Protection Act. Specific activities might include: (1) drilling of wells, (2) diking and dredging to improve river channel flow efficiency, (3) lining of canals with temporary equipment to maintain proper water temperature installation of temporary materials, (4) installation of temporary fish screens (5) installation of temporary equipment to maintain proper water temperature levels, (6) temporary installation of pumps in reservoirs and canals in order to lift water to outlets, (7) improved measurements, and reporting of conditions and deviations, (8) participation in State established water banks, and (9) changes in diversion schedules. Short term (in no cases no more than 15 years) loans to water users for permanent construction, management, conservation activities, and the acquisition and transportation of water. The loans are for the same type of construction, operation and conservation measures listed above, but are of more long term nature.

Beneficiaries

Activities and loans would be available to Indian Reservation governing bodies, States and Federal agencies, and nonprofit entities, e.g. irrigation districts, municipal water utilities, private or public fish and wildlife facilities.

Qualifying Requirements

Title I. Assistance During Drought

Programs and authorities under this title are applicable to the geographic areas within the Reclamation States (from North Dakota south to Texas and west to the Pacific coast). The programs and authorities are only applicable during times of actual drought conditions, after the Commissioner of the Bureau of Reclamation has determined that a request from the Governor of any state or the governing body of any Tribe has merit. Title II. Drought Contingency Planning Programs and authorities under this title pertaining to identification of opportunities for water supply conservation, augmentation and use are applicable to the Reclamation States. The drought contingency planning authority is applicable to the geographic areas within the United States and all of the territories. Programs and activities under this title may be initiated after consultation with Reclamation and the appropriate funding for the activities.

Limitations

The geographical area can be parts of a State, or Indian reservation, and are not limited to Reclamation project areas, or to water provided by Reclamation projects.

Availability

After the Governor, or the governing body of a tribe, has made a request (to Reclamation) for temporary drought assistance, under provisions of P.L. 102-250, and the Commissioner of Reclamation has determined that such request is merited, Reclamation's Regional Offices will solicit specific proposals for funding.

FARM LABOR HOUSING LOANS AND GRANTS

Administering Rural Development (RD), Rural Housing Service

Agency United States Department of Agriculture

Contact National: Tracee Lilly, Loan Specialist, Multi-Family Housing Processing Division,

(202) 720-1604

E-mail Address: tlilly@rurdev.usda.gov

Local: State RD Office

Statute Housing Act of 1949, as amended, Section 514 and 516,

Public Laws 89-117 and U.S.C 1484 and 1489.

Forms of Assistance Loans and grants.

Assistance Available Project grants; guaranteed/direct loans to provide decent, safe and sanitary low-rent

housing and related facilities for domestic farm laborers.

Beneficiaries Family partnerships, family farm corporations, or an association of farmers.

Qualifying Requirements

Grants are available to eligible applicants only when it is doubtful that such facilities could be provided unless grant assistance is available. The applicant must furnish factual evidence of the following: (a) the number of domestic farm laborers currently being used in the area; (b) the kind of labor performed; (c) the future need for domestic farm labor in the area; (d) the kind, condition, and adequacy of housing presently used for such labor; (e) ownership of presently occupied housing; (f) ability of workers to pay necessary rent; and; (g) with the exception of State and local public agencies, be unable to provide housing from its own resources or credit on terms and conditions that would enable the applicant to provide labor housing.

Limitations The housing must be of practical type and must be constructed in an economical

manner

and not of elaborate material or extravagant design; loan and grant funds and any funds

furnished by the applicant may be placed in a supervised bank account.

Availability No deadlines.

Comments The loans and grants may be used for construction, repair, or purchased all year around

or seasonal occupied housing; and developing related support facilities including recreation areas, central cooking and dining facilities, small infirmaries, laundry

facilities, day care centers, and other essential equipment and facilities.

HOME OWNERSHIP LOANS

Administering Rural Development (RD), Rural Housing Service

Agency United States Department of Agriculture

Contact National: William M. Toney, Director, Single Family Housing Processing Division,

(202) 720-1474

E-mail Address: wtoney@rurdev.usda.gov

Local: County RD Office

Statue Title IV, Housing Act of 1949

Form of Assistance Loans.

Assistance Available Funds can be used to pay, buy, build, repair, or rehabilitate rural homes and related

facilities, including water and waste disposal systems. Homes may be on individual

sites or in subdivisions.

Beneficiaries Very low to moderate income individuals in rural areas.

QualifyingMust be a U.S. citizen or legally admitted for permanent residency. Must personally occupy the property and demonstrate both the willingness and ability to repay the loan.

Limitations Homes must be modest in size, design, and cost, and be located on desirable sites with

an assured supply of safe drinking water and suitable arrangements for sewage disposal.

Availability This is an ongoing program which does not require a major disaster declaration by the

President or Secretary of Agriculture to provide local assistance.

Comments Loans may be made for up to 100 percent of RD's appraised value of site and home.

RURAL RENTAL HOUSING LOANS

Administering Rural Development (RD), Rural Housing Service (RHS)

Agency United States Department of Agriculture

Contact National: Obediah G. Baker, Jr., Director, Multi-Family Housing Processing Division,

(202) 720-1604

E-mail Address: obaker@rurdev.usda.gov

Local: State RD Office

Statute Public Law 10415, Housing Act of 1949, Section 515 Rural Rental Housing.

Form of Assistance Loans.

Assistance Available Funds can be used to buy, build, or repair apartments, duplexes, and multi-unit rental

housing for very low and moderate-income families or senior citizens in rural areas. Funds can be used to provide water and waste disposal systems and other uses.

Beneficiaries Loans may be made for housing in communities of up to 10,000 people and, under

certain conditions, towns and cities between 10,000 and 20,000 people. Loans can be made to builders, including individuals, trusts, associations, partnerships, limited partnerships, State and local public agencies, nonprofit organizations, corporations, and

cooperatives.

Qualifying Loan recipients must have good credit, experience, proven ability to manage,

Requirements and demonstrate a need.

Limitations Funds may not be used for nursing, special care, or institutional housing. Housing must

be occupied by people with very low or moderate incomes or senior citizens age 62 or

over. Communities of 10,000 to 20,000 people have some limitations.

Availability Loans are approved by the State Director and are not subject to a disaster declaration by

the President or Secretary of Agriculture.

Comments Loans are made to nonprofit organizations at up to 102 percent of appraised value;

others receiving loans receive up to 97 percent. RHS publishes a Notice of Funding Availability each year in the Federal Register announcing the places in which loan

proposals will be requested.

RURAL HOUSING SITE LOAN

Administering Rural Development (RD), Rural Housing Service

Agency United States Department of Agriculture

Contact National: Lucia McKinney, Single Family Housing Direct Loan Division,

Rural Housing Service, (202) 720-1474

E-mail Address: lmckinne@rdasun2.rurdev.usda.gov

Local: RD State Office

Statute Housing Act of 1949, as amended, Section 523 and 524, Public Law 89-117;

Public Law 89-754, 42 U.S.C. 1490c and U.S.C. 140d.

Form of Assistance Loans.

Assistance Available Direct loans for the purchase and development of adequate sites, including

necessary equipment which becomes a permanent part of the development; for water and sewer facilities if not available; payment of necessary engineering and legal fees,

and closing costs.

Beneficiaries Public or private nonprofit organizations or state and local governments interested in

providing sites for housing.

Qualifying Requirements

Limitation

A private or public nonprofit organization that provides the development sites to qualified borrowers on a cost of development basis in own county and towns of 10,000 population or less and places up to 25,000 population under certain conditions.

Loan limitation of \$100,000 without national office approval; loan funds cannot be used for refinancing of debts, payment of any fee or commission to any broker negotiator, or other person for the referral of a prospective applicant or solicitation of a loan; no loan funds will be used to pay operating costs or expenses of administration other than actual cash cost of incidental administrative expenses if funds to pay those

expenses are not otherwise available. Repayment of loan is expected within two years.

Availability No deadline limit.

Comments Sites developed within Section 524 loans must be for housing low and very

low income families and may be sold to families, nonprofit organizations, public agencies and cooperatives eligible for assistance under and Section of Title V of Housing Act of 1949, or under any other law which provides financial assistance. Sites developed with Section 523 loans must be for housing to be built by the self-help

method.

JOB TRAINING PARTNERSHIP ACT

Economic Dislocated Worker Adjustment Assistance Act (EDWAA) National Reserve Account (NRA)

Administering Employment and Training Administration

Agency Department of Labor

Contact National: Shirley Smith, Program Manager, Office of Worker Retraining and

Adjustment Programs, (202) 219-5339 ext.112

E-mail Address: smiths@doleta.gov

Local: DOL Regional Office

Statute Job Training Partnership Act of 1982, as amended, Title III.

Form of Assistance Grant.

Assistance Available Funds to be used by States to provide temporary jobs (cleanup, rescue, repair,

renovation and rebuilding activities) associated with such a major disaster. The State

may submit an application for assistance in response to disaster events either

Presidentially declared natural disasters or other situations in which the Secretary of Labor determines that an occurrence has caused massive deviation and economical

dislocation to a community, under Title III B of 9 TPA.

Beneficiaries Primarily are workers affected by the disaster, other eligible dislocated workers, and the

long-term unemployed.

QualifyingTo qualify individuals must have become unemployed as a consequence of the disaster

Requirements or meet other eligibility criteria as defined above.

Limitations None.

Availability Projects are funded from the Secretary's National Reserve Account which is equal to

20 percent of the total funds allocated for the EDWAA Program.

Comments Temporary jobs created under this type of grant must be in public or private nonprofit

agencies for up to six months' duration. An individual worker may not receive more

than \$12,000 in temporary job wages paid with NRA grant funds.

DISASTER UNEMPLOYMENT ASSISTANCE (DUA)

Administering Employment and Training Administration

Agency Department of Labor (DOL)

Contact National: Robert Gillham, Team Leader, Federal Programs, (202) 219-5626;

Darryl Bauman, (202) 219-5616; Sterling Green, (202) 219-7301

E-mail Address: gillhamr@doleta.gov

Local: DOL Regional Office

Statute Section 410 of the Stafford Act, 42 U.S.C. 5177, 5189a; DOL Regulations at

20 CFR 625.

Form of Assistance Grants from Federal Emergency Assistance Agency via DOL.

Assistance Available Under section 410, weekly cash benefits for unemployed workers and unemployed

self-employed workers and re-employment assistance.

Beneficiaries Unemployed workers and unemployed self-employed workers.

Qualifying Requirements Individuals who have either 1) exhausted their regular State unemployment compensation or 2) are otherwise not eligible for regular State unemployment

compensation and who are unemployed as a result of a major disaster.

Limitations None.

Availability The program is implemented only upon a Presidential declaration of a major disaster

designated for Individual Assistance.

Comments DUA weekly payment amounts do not exceed the maximum weekly amount paid under

the State unemployment compensation law. Payments may be made for up to 26 weeks after declaration. Payments are not based on need nor designed to replace all income

loss due to unemployment or damage to property.

MIGRANT AND SEASONAL FARM WORKERS

(Migrant and Other Seasonal Farmworkers Program)

Administering

Employment and Training Administration

Agency

Department of Labor

Contact

National: Alicia Fernandez-Mott, Chief, Division of Seasonal Farmworker Programs,

(202) 219-5500

E-mail Address: afernandez@doleta.gov

Local: DOL National Office

Statute

Job Training Partnership Act of 1982, as amended, Title IV, Part A, Section 402, Public Law 97-300, 96 Stat. 1369, 29 U.S.C. 1672, and Workforce Investment Act (WIA) of

1998. Title I. Section 167.

Forms of Assistance Formula and project grants for job training activities and other assistance.

Assistance Available Grant assistance is made available to (1) Public agencies and units of government. (2) Private nonprofit organizations authorized by their charters or articles of incorporation

to operate employment and training programs.

Under Section 167 of WIA (402 of JTPA), farm workers and their dependents may be offered services such as classroom training, on-the-job training, work experience, job development, job placement, and relocation assistance, education assistance, health

services, and other supportive services.

Beneficiaries

Ultimate beneficiaries are farm workers who suffer chronic seasonal underemployment in the agricultural industry, and their dependents.

Qualifying Requirements Limited to those individuals and their dependents who have, during any consecutive 12 months in the 24 month period preceding their application for enrollment, been a seasonal farm worker or migrant farm worker, and (a) received at least 50 percent of their total earned income or (b) been employed at least 50 percent of their total time in farm work, and (c) been identified as member of a family which receives public assistance or whose annual family income does not exceed the higher of either the poverty level or 70 percent of the lower-living standard income level.

Limitations

None.

Availability

This is an ongoing program and no one event triggers its implementation. Grantees are ultimately approved through a limited competition process by the Grant Officer, Division of Acquisition and Assistance, Employment and Training Administration,

Department of Labor, Washington D.C.

Comments

Currently transforming from JTPA to WIA, to be effective no later than July 1, 2000.

ECONOMIC ADJUSTMENT PROGRAM

(Section 209 - 42 U.S.C. 3149)

Administering Economic Development Administration (EDA)

Agency United States Department of Commerce

Contact National: David Witschi, Director, Economic Adjustment Division,

(202) 482-2659

E-mail Address: dwitschi@doc.gov Local: EDA Regional Office

Statute Public Law 105-393, Public Works and Economic Development Act of 1965,

as amended.

Form of Assistance Grants.

Assistance Available Grants to a designated redevelopment area, a nonprofit organization, an

> economic development district, or a State or political subdivision thereof to prevent serious economic dislocations or to reestablish employment

opportunities after a dislocation occurs. Grants can fund public infrastructure,

business development (including funding of a revolving loan fund),

planning/technical assistance, and any other assistance to alleviate long-term

economic deterioration and sudden and severe economic dislocation.

Beneficiaries Communities which will or have experienced major permanent job losses, due

to a disaster or other economic downtrend.

Qualifying The area eligibility criteria for economic adjustment grants can be any one of Requirements

three basic distress factors: low per capital increase, high unemployment, or

"special need." Eligibility requirements are waived if there is a

Presidentially declared disaster.

Limitations Grants usually provide up to 50 percent of project cost.

Availability The Assistant Secretary, Department of Commerce, has the authority to

authorize this program. A Presidential disaster declaration is not required.

Comments Communities can apply for strategy grants or implementation grants for

drought-caused job losses, but must meet permanent job loss threshold level.

ECONOMIC INJURY DISASTER LOAN (EIDL)

Administering

Agency

U.S. Small Business Administration (SBA)

Contact National: Bernard Kulik, Associate Administrator for Disaster Assistance

(202) 205-6734

E-mail Address: bernard.kulik@sba.gov

Local: Regional Office

Statute Section 7 (b) (2) of the Small Business Act

Form of Assistance Loans.

Available Assistance Low-interest working capital loans to small nonfarm business and small agriculture

cooperatives to help meet financial obligations arising from natural disasters.

Beneficiaries Small nonfarm business and small agricultural cooperatives without credit

elsewhere available.

Qualifying Requirements

Economic injury must be the direct result of disaster losses to farmers and eligibility is restricted to agri-dependent businesses in declared disaster areas.

Limitations Assistance is limited to the amount necessary to carry the concern until resumption of

normal operation, and is limited to an amount beyond the capacity of the concern or its owners to provide. Only economic injury caused by the declared disaster is eligible; refinancing of pre-disaster debts or other purposes not related to the disaster are not eligible. Agriculture enterprises (including farmers and ranchers) are not eligible for

SBA disaster assistance (except for nurseries in drought).

Availability When the Secretary of Agriculture declares a natural disaster due to agriculture losses,

the SBA EIDL program is automatically available to small business adversely affected as a result of the agricultural losses to agricultural enterprises. That is, small businesses dependent on the agriculture producers would be eligible for assistance for the adverse economic effects of the loss of business or increased costs resulting from the crop or livestock losses to the producers. Such businesses might include suppliers to farmers and ranchers, packers, shippers, food processors, and others directly dependent on trade

with the agricultural enterprises.

If the President were to declare a major disaster due to drought, with individual assistance included, then both the SBA physical disaster loan program and EIDL program would be automatically made available. The EIDL assistance would be available to any small businesses suffering economic injury from the drought itself rather than only the impacts stemming from agricultural losses. Thus, small businesses dependent on water supplies, including marinas, resorts, and others, would be eligible. Additionally, businesses of all sizes, homeowners and renters would be eligible for any

direct physical property damage caused by the drought.

Comments Maximum total loan to any one business is \$1,500,000, except for businesses

determined by SBA to be major sources of employment.

BUSINESS AND INDUSTRIAL LOAN PROGRAM (B&I)

Administering Rural Development (RD), Rural Business-Cooperative Service

Agency United States Department of Agriculture

Contact National: Dwight Carmon, Director, Processing Division, (202) 690-4100

E-mail Address: dcarmon@rurdev.usda.gov

Local: State RD Office

Statute Consolidated Farm and Rural Development Act, as amended.

Form of Assistance Direct and Guaranteed Loans.

Assistance Available Basic uses are for developing or financing business or industry, increasing employment,

and controlling or abating pollution. Funds can be used for real estate, operation expenses, and purchases of equipment for support of businesses. As examples, funds can be used to acquire businesses, construct buildings, purchase or fabricate equipment

and fixtures, and working capital.

Beneficiaries Rural businesses (see comments).

Qualifying Loans and loan guarantees are not available to charitable institutions,

Requirements church-sponsored or fraternal organizations.

Limitations Business and Industry Guaranteed Loans are limited to \$25 million.

Business and Industry Direct Loans are limited to \$10 million.

Availability Subject to the availability of funds, this program is available for drought aid but it is not

limited to drought or other emergencies. This program does not require a major disaster

declaration by the President or Secretary of Agriculture to be triggered.

Comments Loans must be used to assist businesses in rural areas. Rural areas are generally outside

cities of more than 50,000 inhabitants and their immediately adjacent urbanized areas. For information on a specific site you should contact the Rural Development State Office in the State in which the project is to be located. Priority is given to projects

located in communities of 25,000 or less population.

EMERGENCY FOOD ASSISTANCE

(Emergency Food Stamp and Food Commodity Program)

Administering **Agency**

Food and Consumer Service (FCS) United States Department of Agriculture

Contact

National: Grace Sheffey, Food Programs Analyst, (703) 305-2041

E-mail Address: gracesheffy@fns.usda.gov

Local: Regional FCS Office

Statute

For the Food Stamp Program, Section 5(h) of the Food Stamp Act (7 U.S.C. 2014 (h)); Section 412 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (the Act) (42 U.S.C. 5179). For the Food Distribution Program, Section 416 of the Agricultural Act of 1949 (7 U.S.C. 1531); Section 32 of the Act of August 24, 1935 (7 U.S.C. 612c); Section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7

U.S.C. 612c note); Section 412 and 413 of the Act (42 U.S.C. 5179, 5180)

Forms of Assistance Emergency Food Stamps and the donation of USDA commodities, for congregate meal service and household distribution.

Assistance Available The Secretary of Agriculture is authorized to establish temporary emergency standards of eligibility for the Food Stamp Program for qualified households to replace food destroyed in a disaster. In situations of distress in which the needs for food assistance cannot be met by other food distribution programs, food assistance may be provided in the form of congregate meal service and distribution of commodities to households.

Beneficiaries

Emergency food stamps are available to low-income households who are unable to purchase adequate amounts of nutritious food as a result of the disaster. Food commodities may be donated to disaster victims deemed "needy persons" or "low income persons."

Qualifying Requirements

For Emergency Food Stamps to be provided, (1) the FCS Administrator must determine that because of a major disaster or other disaster, households are unable to purchase adequate amounts of food, (2) commercial channels of trade must be available or if disrupted, have been resumed, (3) the ongoing Food Stamp Program must be unable to expeditiously handle the number of potential eligible households affected by the disaster which are in need of emergency food assistance, (4) household eligibility requirements are met, (5) States must request authorization to conduct Emergency Food Stamp operations, including an estimate of the length of time necessary to accept and process application from the affected households and a recommendation on how long the period should be (either a half month or a full month). The initial request may be informal followed by a written application. State distributing agencies may request FCS to approve the release of USDA-donated foods for household distribution. Additionally the FCS Administrator may authorize the State distribution agency to release donated foods to certain organizations for up to 30 days of special group feeding. FCS will replace donated food from State and local stocks, and when the stocks are low provide supplemental commodities.

Limitations

None.

Availability

Both the Emergency Food Stamp and Food Distribution programs can be authorized by the FCS Administrator (upon recommendation of the applicable FCS Regional Administrator).

DISASTER RELIEF AND EMERGENCY ASSISTANCE PROGRAM

Administering

Agency

Federal Emergency Management Agency (FEMA)

Contact National: Dennis Kwiatkowski, Deputy Executive Associate Director, Response and

Recovery

(202) 646-3162

E-mail Address: dkwiatkowski@fema.gov

Local: FEMA Regional Office

Statute The Robert T. Stafford Disaster Relief and Emergency Assistance Act, P.L. 93-288, as

amended.

Forms of Assistance Cost-shared grants and technical assistance.

Assistance Available Cost-shared grants to State and local agencies to meet threats to life and property

> from major disasters and to save lives, protect property, public health and safety, and to reduce threats from catastrophes. Assistance includes repairing and restoring public and private nonprofit facilities and providing community services (including water and fire suppression). Assistance to individuals includes disaster housing (including mortgage and rental assistance), unemployment assistance, crisis counseling, and grants for unmet needs. Federal agencies may be directed to provide technical assistance and

advisory personnel to assist State and local agencies.

Beneficiaries Local and State governments, private nonprofit facilities, Indian tribes, families, and

individuals.

Qualifying Requires declaration by Governor that an emergency or a major disaster exists Requirements

which is beyond the capability of the State and local agencies and a Presidential

declaration of a major disaster. A major disaster is normally one which requires Federal assistance beyond the normal assistance available under other Federal agency

authorities, e.g., Secretary of Agriculture, Secretary of the Army, United States Army

Corps of Engineers.

Limitations The President may make an emergency declaration unilaterally in areas of primary

> Federal responsibility. Grants to individuals and families are limited to \$13,100 (FY97) each in the Individual and Family Grant (IFG) program. IFG and Public Assistance cost

share is normally at 75 percent Federal share/25 percent State share.

Availability Drought is specifically included in the Act as a type of event which may cause a major

disaster. The Act is very broad, but droughts may not produce emergency conditions

and physical damage which the Stafford Act is primarily intended to address.